BOARD OF AUDITORS

NEW YORK

FAX: (212) 963 3684

14 June 2010

Ms. Helen Clark Administrator United Nations Development Programme (UNDP) Room DC1-2118 One United Nations Plaza New York, NY 10017

Dear Ms. Clark,

Please find attached the audited financial statements of the United Nations Development Programme (UNDP) – Global Environment Trust Fund (GEF) for the year ended 31 December 2008, along with the report of the Board of Auditors dated 2 June 2010 thereon.

Yours sincerely,

Swatantra A. Goolsarran
Executive Secretary
United Nations Board of Auditors

cc: Mr. Yannick Glemarec

Mr. Jonathan Ng



BOARD OF AUDITORS

NEW YORK

FAX: (212) 963 3684

### Report of the United Nations Board of Auditors

on the financial statements of the United Nations Development Programme
(UNDP)-Global Environment Trust Fund (GEF)
for the year ended 31 December 2008

#### Report on the financial statements

We have audited the accompanying summarized financial statements of the United Nations Development Programme (UNDP)-Global Environment Trust Fund (GEF), which comprise the statement of income and expenditure for the year ended 31 December 2008 (Statement I), the statement of assets, liabilities, reserves and fund balances as at 31 December 2008 (Statement II), the statement of cash flows for the year then ended (Statement III), and the notes to the financial statements. These financial statements have been derived from the unaudited interim financial statements of UNDP for the twelve months ended 31 December 2008.

Administrator's responsibility for the financial statements

The Administrator of UNDP is responsible for the preparation and fair presentation of these financial statements in a format agreed to with the Global Environment Fund Trustee and in accordance with the United Nations system accounting standards, and for such internal control as management deems is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with the International Standards on Auditing. Those standards require that we comply with ethical requirement and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of the accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion

# Opinion

In our opinion, these summarized financial statements present fairly, in all material aspects, the financial position of the UNDP-GEF as at 31 December 2008 and its financial performance and cash flows for the year then ended, in accordance with the United Nations system accounting standards.

# Report on other legal and regulatory requirements

Furthermore, in our opinion, the transactions of the UNDP-GEF that have come to our notice, or which we have tested as part of our audit, have in all significant respects, been in accordance with the Instrument for the establishment of the Trust Fund.

Imran Vanker

Director of External Audit (South Africa)
United Nations Board of Auditors
(Lead auditor)

Olivier Myard

Director of External Audit (France)
United Nations Board of Auditors

Hu Xue Wen

Xue Wen **Hu**Director of External Audit (China)
United Nations Board of Auditors

## **United Nations Development Programme**



Reference: GEF Audit 8 June 2010

Dear Mr. Vanker,

I have the honour to submit to you the financial statements of Global Environment Facility for the year ended 31 December 2008.

I certify, that to the best of my knowledge, the information contained in this statement and attached notes properly reflects the activities for the Global Environment Facility financed from contributions received from the World Bank, as GEF Trustee.

Sincerely yours,

Darshak Shah

Deputy Assistant Administrator,

Deputy Director and Chief Finance Officer

Bureau of Management

United Nations Development Programme

Mr. Imran Vanker Director of External Audit Republic of South Africa

# UNITED NATIONS DEVELOPMENT PROGRAMME TRUST FUND FOR THE GLOBAL ENVIRONMENTAL FACILITY

Statement I: Statement of income and expenditure for the year ended 31 December 2008

### (Thousands of United States dollars)

		2008	2007
INCOME			
Voluntary contributions		179 485	266 313
Interest income		4 579	8 108
Other income		104	11
TOTAL INCOME		184 168	274 432
EXPENDITURE			
Programme resources	note 3	204 636	214 721
Biennial support budget - net			
Management and administrative costs		( 60)	21 033
UNDP support costs		67	194
Sub Total		7	21 227
Other expenditure			34
TOTAL EXPENDITURE		204 643	235 982
EXCESS (SHORTFALL) OF INCOME OVER EXPENDITURE		(20 475)	38 450
Less: Refunds to donors and transfers to/from other Funds	note 4	(12 276)	( 496)
Transfer of balances from regular resources to RSS	note 5	(58 538)	
Fund balances, 1 January		214 180	176 226
FUND BALANCES, 31 DECEMBER		122 891	214 180

The accompanying notes are an integral part of the financial statements

# UNITED NATIONS DEVELOPMENT PROGRAMME TRUST FUND FOR THE GLOBAL ENVIRONMENTAL FACILITY

Statement II: Statement of Assets, Liabilities, Reserves and Fund Balance as at 31 December 2008

### (Thousands of United States dollars)

		2008	2007
ASSETS			
Investments	note 6	247 752	313 356
Operating funds provided to Governments		9 418	12 691
Operating funds provided to Executing agents		2 057	2 474
Other accounts receivables and deferred charges		171	42
Accrued Interest		310	3 887
TOTAL ASSETS		259 708	332 450
LIABILITIES			
Operating funds payable to Governments		742	1 724
Operating funds payable to Executing agents		8 886	9 424
Unliquidated Obligations	note 7	14 217	21 748
Accounts payable		460	626
Due to UNDP - Regular Resources		112 512	84 748
Total Liabilities		136 817	118 270
RESERVE AND FUND BALANCES			
Unexpended resources	note 8	122 891	214 180
Total Reserves and Fund Balances. 31 December		122 891	214 180
TOTAL LIABILITIES, RESERVES AND FUND BALANCES		259 708	332 450

The accompanying notes are an integral part of the financial statements

# UNITED NATIONS DEVELOPMENT PROGRAMME TRUST FUND FOR THE GLOBAL ENVIRONMENTAL FACILITY

Statement III: Statement of Cash Flows for the year ended 31 December 2008

# (Thousands of United States dollars)

_	2008	2007
CASH FLOWS FROM OPERATING ACTIVITIES		
Excess (shortfall) of Income over expenditure	(20 475)	38 450
Add inflows ( Less outflows)		
Increase (decrease) in accounts payable	( 166)	( 512)
(Increase) decrease in other accounts receivable and deferred charges	( 129)	121
(Increase) decrease in operating funds provided to Governments - net	2 291	1 362
(Increase) decrease in operating funds provided to Executing agents - net	( 121)	( 530)
Increase (decrease) in unliquidated obligations	(7 531)	1 741
Less Interest income	4 580	8 108
Net cash from operating activities	(30 711)	32 524
CASH FLOWS FROM INVESTING AND FINANCING ACTIVITIES		
Add inflows (Less outflows)	07. 564	1 940
Increase (decrease) in Due to/from other programmes	27 764	
(Increase) decrease in accrued interest	3 577	(2 072)
Add Interest income	4 580	8 108
Net cash from investing and financing activities	35 921	7 976
CASH FLOWS FROM OTHER SOURCES		
Refunds to Donors and Transfers to/from other funds - net	(12 276)	( 496)
Transfer of balances from regular resources to RSS	(58 538)	,
Transfer of Datances from regular resources to kes		
Net cash from other sources	(70 814)	( 496)
NET INCREASE (DECREASE) IN CASH, LETTERS OF CREDIT AND INVESTMENTS	(65 604)	40 004
CASH, LETTERS OF CREDIT AND INVESTMENTS AS AT 1 JANUARY	313 356	273 352
CASH, METTERS OF CREDIT AND INVESTMENTS AS AT I SHOULD		

The accompanying notes are an integral part of the financial statements

#### Notes to the Financial Statements

# UNITED NATIONS DEVELOPMENT PROGRAMME Trust Fund for the Global Environment Facility

#### Note 1

#### (a) Mandate and goals

The Trust Fund for the Global Environment Facility (GEF) was established for the receipt and administration of funds to finance UNDP pre-investment studies, technical assistance and training for global environment policies, programmes and projects. The agreement between UNDP and the World Bank, as trustee for GEF, was signed on 29 April 1991. As stated in the Instrument for the Establishment of the Restructured Global Environment Facility:

- (i.) "GEF shall operate, on the basis of collaboration and partnership among the implementing agencies, as a mechanism for international co-operation for the purpose of providing new and additional grant and concessional funding to meet the agreed incremental costs of measures to achieve agreed global environmental benefits in the following focal areas:
  - i. Climate change,
  - ii Biological diversity,
  - iii. International waters,
  - iv. Land degradation, primarily desertification and deforestation
  - v. Persistent organic pollutants, and
  - vi. Ozone layer depletion.

The agreed incremental costs of activities concerning land degradation, primarily desertification and deforestation as they relate to the above focal areas shall be eligible for funding. The agreed incremental costs of other relevant activities under Agenda 21 that may be agreed by the Council shall also be eligible for funding insofar as they achieve global environmental benefits by protecting the global environment in the focal areas;

GEF shall ensure the cost-effectiveness of its activities in addressing the targeted global environmental issues, shall fund programs and projects that are country-driven and based on national priorities designed to support sustainable development and shall maintain sufficient flexibility to respond to changing circumstances in order to achieve its purposes."

UNDP will play the primary role in ensuring the development and management of capacity building programs and technical assistance projects. Through its global network of field offices, UNDP will draw upon its experience in human resources development, institutional strengthening and non-governmental and community participation to assist countries in promoting, designing and implementing activities consistent with the purpose of GEF and national sustainable development strategies. Also drawing on its inter-country programming experience, UNDP will contribute to the development of regional and global projects within the GEF work programme in co-operation with the other implementing agencies.

# Note 2 Summary of Significant Accounting Policies

#### (a) Reporting period

The financial period of UNDP is biennial. The present biennium covers the period from 1 January 2008 to 31 December 2009. The GEF Trust Fund which is incorporated in UNDP's financial statements follows the regulations and rules of UNDP and the accounting and reporting procedures of UNDP. However, in accordance with Article VII of the agreement between UNDP and the World Bank Trustee of the GEF, UNDP is required to

submit an annual report. Therefore, the financial period of the UNDP GEF annual report as presented here is on an annual basis for the financial period from 1 January 2008 to 31 December 2008.

The financial statements cover only regular resources and reflect the application of the following significant accounting policies:

#### (b) Framework

UNDP activities are accounted for in accordance with:

- (a) The Financial Regulations formulated by its Executive Board and the Rules established by the Administrator under the above regulations; and
- (b) The United Nations System Accounting Standards, as adopted by the Administrative Committee on Coordination, are based to a large extent on relevant International Accounting Standards issued by the International Accounting Standards Committee. Where differences from the International Accounting Standards exist, it is mainly because of the essentially non-commercial nature of the Organisation's activities. The standards are based on the following principles and assumptions:
  - (i) Going concern, consistency and accrual are fundamental accounting assumptions. Where fundamental accounting assumptions are followed in financial statements, disclosure of such assumptions is not required. If these fundamental accounting assumptions are not followed, that fact should be disclosed together with the reasons;
  - (ii) Prudence, substance over form and materiality should govern the selection and application of accounting policies;
  - (iii) Financial statements should include clear and concise disclosure of all significant accounting policies which have been used;
  - (iv) The disclosure of the significant accounting policies used is an integral part of the financial statements;
  - (v) Unusual items or prior period items should be disclosed if they have a material effect on the financial statements or schedules;
  - (vi) If there is a change in accounting policy that has a material effect in the current period, or may have a material effect in subsequent periods, the effect of such change should be disclosed and quantified, together with the reason for the change.

#### (c) Income

Interest income is accrued as income in the year to which it relates. All other income is accounted for on a cash basis, with the exception of income accrued on government letters of credit which are irrevocable.

## (d) Expenditure

All expenditure of UNDP is accounted for on an accrual basis, except for staff entitlements (other than costs related to after-service health insurance) and programme expenditure implemented by Governments and non-government organizations (NGOs), which are accounted for on a cash basis. Where applicable to staff, staff entitlements relating to after-service health insurance are borne by UNDP and the relevant liabilities are reported and disclosed in the accounts for UNDP.

Where UNDP transfers cash to executing agencies, the transfer is recorded as an advance and the programme expenditure is recorded upon receipt of certified expenditure reports (PDRs and financial reports) prepared by the executing agencies

Experts and other project personnel	Costs relating to the period of contractual service falling within the current biennium up to the amount provided for in the current budget.
Travel on official business	Costs of travel taking place in the current biennium and travel commencing before the end of the current biennium but extending into the next biennium.
Subcontracts	Payments falling due in the current biennium according to the terms of the contract or payment schedule.
Fellowships	Cost of the fellowship from the anticipated date of commencement of study or start of the current biennium to completion of study or end of the current biennium, whichever is earlier.
Group training	Full cost of any training activity held in the current biennium or beginning in the current and ending in the next biennium.
Equipment	Full cost of a contractual agreement or a firm order placed with the supplier prior to the end of the current biennium up to the amount provided in the current budget.
Miscellaneous	Cost of events occurred (for example, hospitality), goods or services delivered or firm orders placed for delivery in the current biennium.

Effective with the biennium 2004/2005, UNDP revised its accounting policy with respect to the recording of expenditure executed by UNDP and by governments and NGOs where UNDP provides support services to the executing agency. Previously this expenditure had been recorded on a cash basis. UNDP decided to change the policy to make it consistent with the policy for recording UN agency expenditure. The impact of this change is an increase in programme expenditure and a corresponding increase in accounts payable. There is no change in the accounting policy for recording national execution expenditure where UNDP does not provide support services. This remains on a cash basis because many of the national entities that execute UNDP projects account for this expenditure on a cash basis.

#### (e) Currency exchange

#### Contributions in currencies other than US dollars

Voluntary contributions received from Governments are translated into United States dollars using the United Nations operational rate of exchange in effect on the date of payment. All exchange differences against market rates are recorded as other income/expenditure.

# Transactions in currencies other than US dollars

For the purposes of accounting for transactions, and the maintenance of other financial records, other currencies are translated into United States dollars at the United Nations operational rate of exchange in effect on the date of the transaction. Assets and liabilities in other currencies are translated into United States dollars at the United Nations operational rate of exchange in effect on the date of the report.

#### (f) Investments

#### Carrying value of investments

Investments are carried at cost.

#### Marketable securities

UNDP purchases marketable securities with the intent to hold them to maturity. However, management may sell marketable securities in cases where there is a liquidity need or unexpected credit risk, or where it is otherwise in the best interest of the organization's overall investment management.

#### Credit risk

The marketable securities that potentially subject the organization to concentrations of credit risk consist primarily of bonds and certificates of deposit. The organization's investments are placed in high credit quality financial instruments as determined through reputable third party rating agencies. The credit quality of issuers of these investments is reviewed on an ongoing basis.

## Liquidity risk

In addition to only placing investments in high credit quality financial instruments as determined through reputable third party rating agencies, to manage liquidity risk UNDP also limits its maximum exposure to any one issue and to any one counter party.

Note 3 Programme expenditure

The amounts shown on statement I consist of the following (in thousands of United States dollars):

Executing agents	2008	2007
National execution	120 286	125 915
UN specialised Agencies	76 525	83 100
Non-Governmental Organizations	2 678	3 739
Direct execution	5 147	1 967
Total	204 636	214 721

Programme Expenditure for 2008 of \$204.6 million includes reversals of \$2.9 million relating to prior years. Should those adjustments have been reflected in prior years, 2008 programme expenditure would have been \$207.5 million.

Note 4 Refunds to donors and transfers to/from other funds

The amount shown on statement I is broken down as follows (in thousands of United States dollars):

	2008	2007
Transfer to/from other funds	363	(496)
Refund to donors	(12 639)	-
Total	(12 276)	(496)
Total	(12 276	)

# Note 5 Transfer of balances from regular resources to Reimbursable Support Services (RSS)

In August 2008, the GEF trustee advised that an annual audited financial statement is only required in respect of the UNDP/IA GEF project activities. As a result, effective 2008, implementing agency fee resources (IA fees) are no longer reported in these financial statements. Had the prior years' been restated, the effect of such change is that the fund balance of regular resources at 1 January 2007 would decrease by \$51.1 million from \$176.2 million to \$125.1 million. In addition, voluntary contributions and management and administrative costs would decrease by \$26.9 million and \$19.6 million respectively netting to a reduction of \$7.3 million. The combined change to the 1 January 2007 fund balance of \$51.1 million and the movement in 2007 of \$7.3 million would result in an overall decrease of the 31 December 2007 fund balance of \$58.5 million from \$214.2 million to \$155.6 million.

Note 6 Investments

The carrying value of investments is broken down as follows:

	2008	2007
Interest bearing current accounts	16	1
Time deposit	120 000	135 000
Certificates of Deposit/Commercial Paper/Bank	99 635	110 000
Money Market	28 101	68 355
Total	247 752	313 356

# Note 7 Unliquidated obligations (ULOs)

The balance of unliquidated obligations shown in statement II consists of the following (in thousands of United States dollars):

	2008	2007
Executing agents	14 217	21 304
Biennial support budget	-	444
Total	14 217	21 748

Note 8 Unexpended Resources – Regular Resources

The amount shown in statement II consists of the following (in thousands of United States dollars):

	2008	2007
Programme resources	122 891	214 180
Total	122 891	214 180

The programme expenditure resources figure of \$122.9 million above represents funds required for the delivery of agreed GEF activities. These funds are held by UNDP until such time that the commitments and liabilities are satisfied and the project activities are brought to an orderly conclusion.